# California P4P and Performance Based Contracting



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National P4P Summit San Francisco, CA March 8, 2010

## Agenda

- California P4P Program Basics
- California P4P Results
- Developing/Harmonizing Efficiency Measures
- The Road Ahead: Performance-Based Contracting

## CA P4P Program Evolution

2003 Measure/report/incentivize Quality only



2009

Measure Efficiency alongside Quality and incentivize both



#### 2011

Incentivize Efficiency and use Quality as threshold and multiplier - OR - Fund Quality incentive out of Efficiency Savings

## Original Goal of P4P

To create a compelling set of incentives that will drive breakthrough improvements in clinical quality and the patient experience through:

- √ Common set of measures
- √ A public report card
- √ Health plan payments to physician groups

## California P4P Program Overview

#### 2000:

Stakeholder discussions started

#### 2003:

First Measurement Year

#### 2010:

8th Measurement Year, 7th Reporting and Payment Year











2002:

Testing Year

#### 2004:

First Payment and Reporting Year

#### **Program Participants**

#### **Eight** CA Health Plans:

- Aetna
- Anthem Blue Cross
   Kaiser\*
- Blue Shield of CA
- CIGNA

- Health Net
- PacifiCare/United
- Western Health Advantage

#### Medical Groups and IPAs:

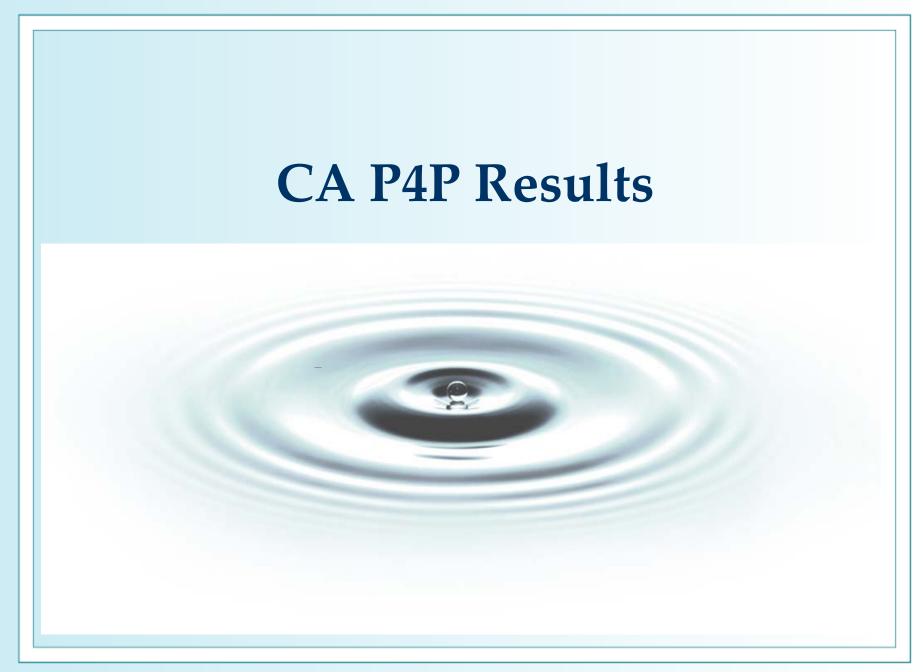
- Over 225 Groups
- 35,000 Physicians

10.5 million commercial HMO members

### CA P4P Measurement Set

Original 25 measures have expanded to 67 measures

Measurements	2003	2009
Clinical - Preventive	8	14
Clinical - Chronic	3	5
Clinical - Acute	0	4
Patient Experience	6	9
Information Technology (IT)	8	11
Systemness	0	7
Coordinated Diabetes Care	0	11
Efficiency/Resource Use	0	6
Total	25	67

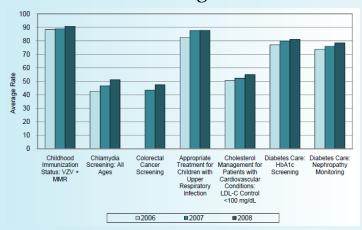


## Finding #1: Results Consistent with National P4P Trends

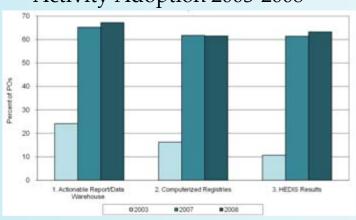
- Steady incremental Clinical performance improvement
  - Average annual increase of ~3 percentage points
  - 1.3 to 25.6 percentage point increases since measure inception through 2008
- Patient Experience performance remained stable, with only marginal improvement
  - Initial promising increase between 2003 and 2004 of 2.23 percentage points in average improvement
  - Little to no increase since then
- Significant information technology (IT) adoption

### CA P4P Results

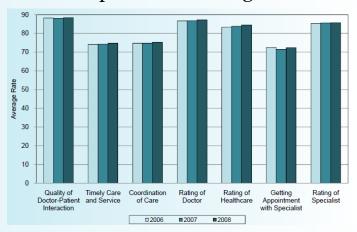
#### Clinical Averages 2006-2008



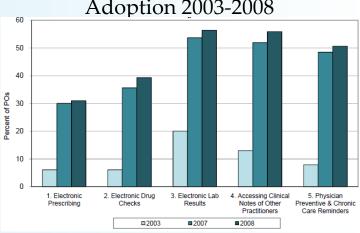
#### Population Management IT Activity Adoption 2003-2008



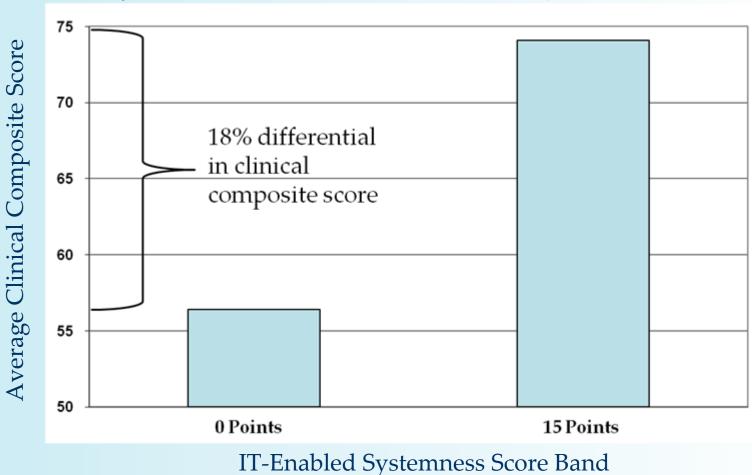
#### Patient Experience Averages 2006-2008



#### Point of Care IT Activity Adoption 2003-2008

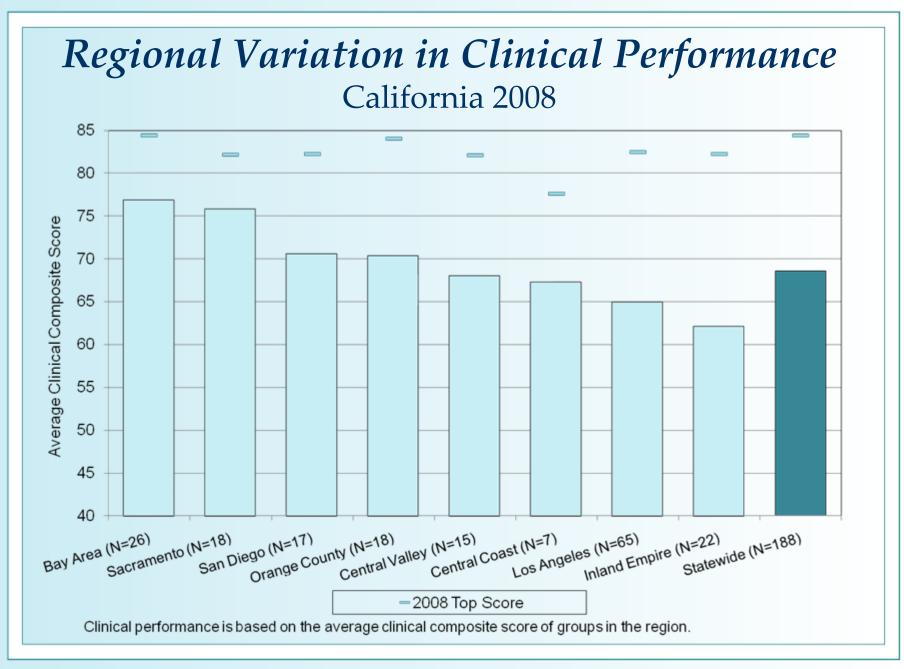


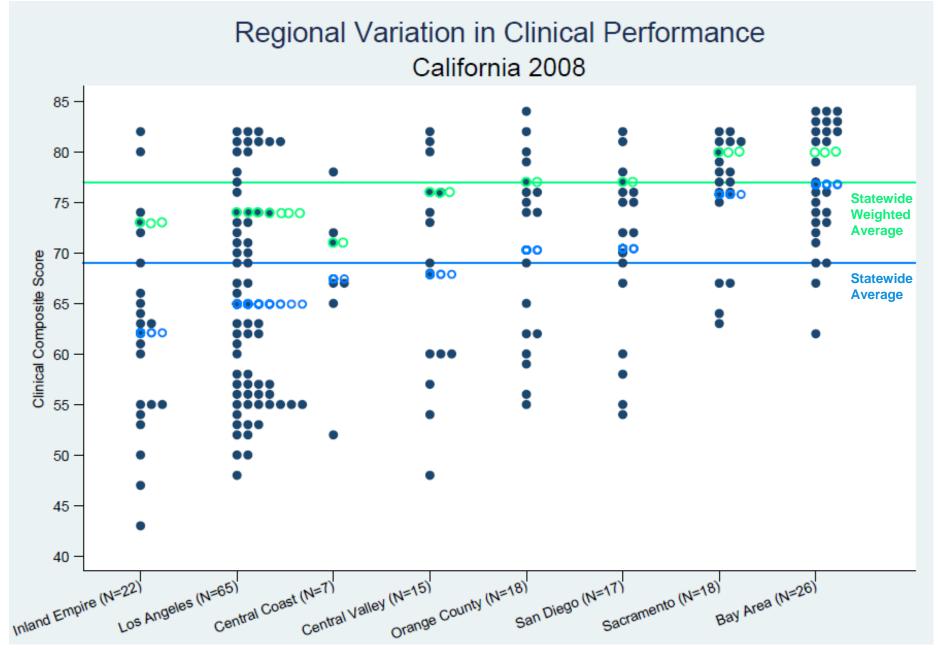
## 2008 Correlation Between Clinical Performance and IT Capabilities



## Finding #2: Dramatic Regional Variation in CA

- Clinical composite scores range from 62% to 77%
- May help explain overall mediocre performance of California in comparison to other states
- Prompted recognition and pay for improvement
  - Ronald P. Bangasser Memorial Award for Quality Improvement introduced in 2007
  - Recommended payment methodology uses the higher of attainment and improvement
- Inspired research on potential causes e.g., socioeconomic and payment disparities





Regional Average

Regional Weighted Average

## Finding #3: Differing Points of View on Incentives

- Physician Groups Quality incentive payments averaging ~1% of physician group compensation are insufficient
- Health Plans level of improvement is insufficient for incentives paid (\$315 M in 6 years)
- Nationally, average P4P incentive ~7% of total compensation (includes efficiency)
- Wide payment variability across participating health plans (over 6-fold difference) has led to "free-rider" concerns and reduction in payments from higher paying plans

## Developing/Harmonizing Efficiency Measures



## The Push for Efficiency Measurement

 Demand by purchasers and health plans that cost be included in the P4P equation

- Opportunity for common approach to health plan and physician group cost/risk sharing
- Demonstrate the value of the delegated, coordinated model of care

## Measuring Efficiency

- Original Intent:
  - Episode and population-based measures
  - Standardized and actual costs
- Findings/Conclusions:
  - Data limitations
  - Small numbers issue
  - Episode results interesting, but not actionable without further drill down
- Current Measure Strategy:
  - Start with Appropriate Resource Use measures
  - Move to Total Cost of Care

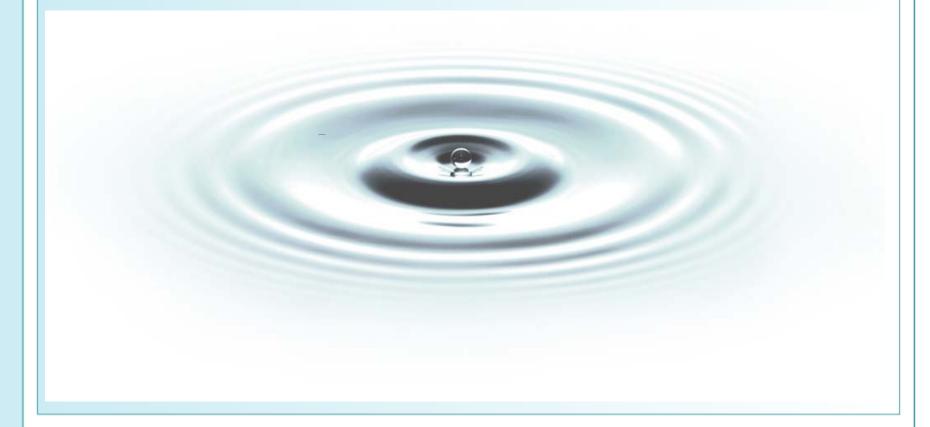
## Appropriate Resource Use Measures

- Used HEDIS Use of Services metrics as basis for standardizing existing health plan measures
- 1. Inpatient Utilization—Acute Care Discharges
- 2. Inpatient Utilization—Bed Days
- 3. Inpatient Readmissions within 30 Days
- 4. Emergency Department Visits
- 5. Outpatient Surgeries Utilization—% Done in ASC
- 6. Generic Prescribing (7 therapeutic areas)
  - 2008 Baseline Measurement Year
  - 2009 First Measurement Year
  - 2010 Full Implementation

## Total Cost of Care

- Total amount paid to care for members of a physician group for a year
- Adjust for health risk, geography, and possibly other factors such as affiliation with teaching hospital or other market impacts
- No standardized measure currently available
  - 2010 Baseline Measurement Year
  - 2011 First Measurement Year
  - 2012 Full Implementation





## Marketplace Context

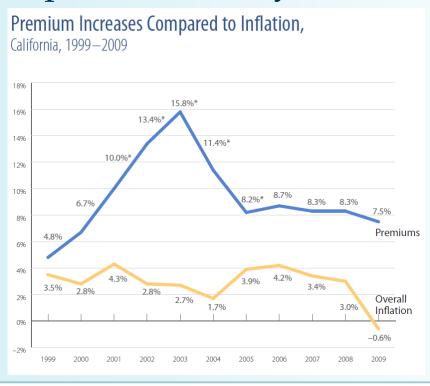
- Affordability problems have significantly worsened since P4P started – with impact on HMO enrollment
- Variation in resource use by geographic location and physician is now a major part of the national policy discussion
- Incentive payments already weighted toward efficiency
- Need bold change to stimulate rapid re-engineering
- Opportunity to build on common metrics and learn from current best practices to improve on weaknesses of historic risk sharing

### Migrate P4P to Performance Based Contract

- Incorporate P4P into standard agreement
- Transition from a small add-on bonus to a significant part of professional compensation
- Increase emphasis on efficiency and harmonize efficiency measures
- Down the road, develop information to support benefit design changes to engage consumers

- 1. Continue to measure and publicly report Quality performance
- 2. Revamp the Quality measure set to maximize impact
  - Focus on outcomes, condition-focused composites
  - Add inpatient measures and Care Transitions
  - Align with measures of Meaningful Use

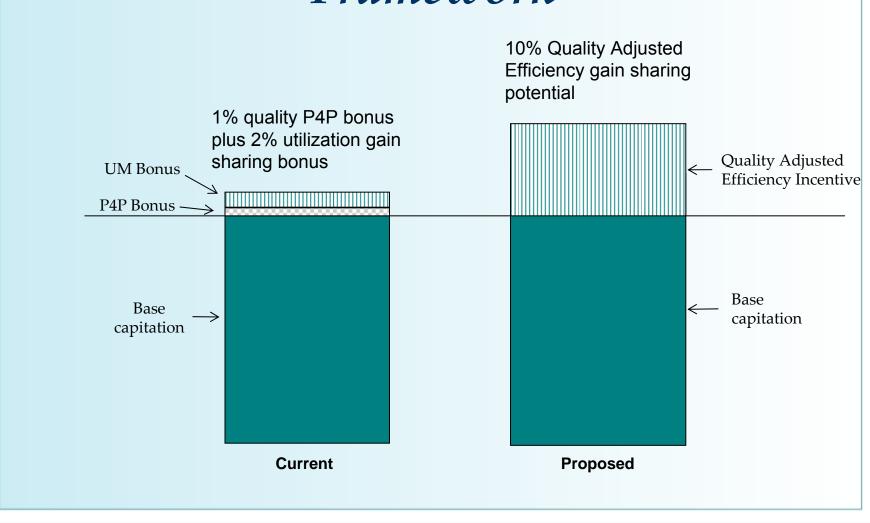
3. A P4P goal to reduce the HMO premium trend line and achieve HMO premium inflation equal to (CPI) by 2016.



- 4. The existing P4P Efficiency measures will be expanded and harmonized across health plans and represent, in total, significant health care cost drivers. In addition, Total Cost of Care will be incorporated into Efficiency measurement.
- 5. Efficiency will be measured using aggregated data to smooth out anomalies and create a better reflection of performance.

- 6. Incentives for Quality and Efficiency will increase annually from about 3% of compensation today to 10% by 2016.
- 7. Effective Measurement Year 2011, but no later than Measurement Year 2012, Efficiency performance will be the basis of incentive payments, with adjustment for Quality performance.

## Performance-Based Incentive Framework



### California Pay for Performance

For more information:

www.iha.org

(510) 208-1740



Pay for Performance has been supported by major grants from the California Health Care Foundation