# ARRA 2009: Privacy and Security Provisions Deven McGraw CENTER FOR DEMOCRACY & TECHNOLOGY



### Health Privacy Project at CDT

- □ Health IT and electronic health information exchange have tremendous potential to improve health care quality, reduce costs, and empower consumers
- The public wants health IT but also has significant privacy concerns.
- For years there was no progress on resolving the privacy and security issues raised by ehealth
- Project's aim: Develop and promote workable privacy and security policy solutions for personal health information

### ARRA (Title XIII- HITECH)

- □ Broke the privacy "logjam"
- Most significant change to the healthcare privacy and security environment since the original HIPAA privacy rule
- Not a change to everything about HIPAA but some significant changes that will need to be addressed by many entities handling health care information
- Most provisions require further regulatory clarification

## Privacy and Security Provisions – Overview – 4 broad areas:

- Substantive changes to HIPAA statutory provisions and privacy and security regulations.
- □ Enhanced enforcement of HIPAA
- Provisions to address health information held by some entities not covered by HIPAA
- Misc: Administration/Studies/Reports/Education al Initiatives

### Substantive HIPAA Changes

- Breach notification requirement In effect this September
  - Definition of breach unauthorized access, use or disclosure; some exceptions
  - Safe harbor for "protected" data per HHS guidance, must be encrypted (or appropriately destroyed)
- Strengthened individual right to restrict disclosures to health plans for payment and operations

- Secretary guidance on minimum necessary
  - □ Use of limited data set where possible in interim
  - □ Discloser determines minimum necessary
- Minimum necessary still does not apply to treatment disclosures

- Accounting for disclosure requirements for entities using electronic health records
  - Requirement applies after standard and regulations are developed
  - Phased in over time
  - Covers only 3 years
- Change with respect to how business associates comply

- □ Patient right of electronic access
  - □ Can direct record to another entity or individual (PHR)
- Changes to definition of marketing
  - □ Limited right to use information for marketing if the communication is paid for by an outside entity
  - Exceptions for treatment communications and communications about current drugs and biologics
- Opt-out for fundraising communications
- BA contracts required for RHIOs and PHRs in some instances

- □ Prohibition on "sale" of health records or protected health information
- Exceptions
  - □ Public health
  - Research
  - Treatment of an individual
  - □ Sale of a facility/business
  - □ Payments to business associates
  - Copies to individuals

### **HIPAA Enforcement**

- Business Associates accountable to authorities for compliance with some HIPAA privacy and security rules (+ new provisions)
- Application of HIPAA criminal provisions to individuals
- Requirement to impose civil penalties in cases of willful neglect
  - Corrective action may still be pursued for lesser offenses

### HIPAA Enforcement (cont)

- □ Tiered increase in civil monetary penalties
- □ Distribution of % of civil penalties to individuals (penalties also go to OCR)
- □ State AG civil enforcement
- □ Secretary required to do periodic audits

# Provisions for Entities not Covered by HIPAA

- □ "Temporary" breach notification provisions for PHR vendors and internet applications
  - Breach definition if not authorized by the individual
  - Same safe harbor for protected information
  - Enforced by FTC
  - FTC has made clear if HIPAA breach notifications apply, FTC rules do not

# Provisions for Entities not Covered by HIPAA (cont.)

- □ Study by HHS & FTC with report to Congress on privacy and security recommendations for PHRs
  - Which agency should regulate?
  - Timeframe for regulations (no specific authority to regulate)

### Misc.

(Administration/Studies/Reports/Educational Initiatives)

- onal Initiatives)

  Strengthened authority for ONC
- New advisory committees on policy and standards
- OCR public education initiative on uses of PHI and individual rights under HIPAA
- □ Privacy Officers in each HHS region
- □ Chief Privacy Officer within ONC
  - Not charged with HIPAA enforcement/oversight

# Misc. (Studies/Reports/Educational Initiatives)

- □ Studies/Reports by HHS Secretary
  - Annual report on enforcement
  - Study on implementation of the deidentification requirements
  - Study of HIPAA definition of psychotherapy notes to determine whether or not to include psychological test data and materials used for evaluative purposes

# Misc. (Studies/Reports/Educational Initiatives)

- **□** GAO Studies:
  - Methodology for providing individuals with a % of civil monetary penalties
  - Report on best practices for disclosure of PHI for treatment purposes
  - Report on Impact of ARRA provisions on health care costs and adoption of EHRs

# For privacy to enable health IT, we have to enable privacy

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